

**IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF KANSAS**

**JOSEPHINE McNEAL, Administrator  
of the Estate of James McNeal, Jr.,  
As Next Friend, et al.,**

**Plaintiffs,**

**vs.**

**CIVIL ACTION  
No. 04-2149-GTV**

**KARL ZOBRIST, in his official  
capacity as Board President of The  
Board of Police Commissioners of  
Kansas City, Missouri, et al.,**

**Defendants.**

**MEMORANDUM AND ORDER**

Plaintiffs Josephine McNeal, as administrator of the estate of James McNeal, Jr., and James McNeal, III and Jaron McNeal, minor children of James McNeal, Jr. (collectively “Plaintiffs”), brings this action pursuant to 42 U.S.C. § 1983 against Defendants Karl Zobrist, Javier M. Perez, Angela Wasson-Hunt, James Wilson, and Kay Barnes, in their official capacities as members of the Board of Police Commissioners of Kansas City, Missouri, and against Defendants Chris Praschak and John Pickens, officers of the Kansas City, Missouri Police Department. Plaintiffs’ First Amended Complaint (“amended complaint”) contains four counts: (1) Defendant Praschak used excessive force against James McNeal, Jr. in violation of the Fourth Amendment; (2) Defendant Praschak subjected James McNeal, Jr. to an unreasonable bodily

intrusion in violation of the Fourth Amendment; (3) the individual members of the Board of Police Commissioners, pursuant to official policy, custom, and practice, failed to instruct, supervise, control and discipline Defendants Praschak and Pickens in violation of James McNeal, Jr.'s constitutional rights; and (4) "Unidentified Defendant Supervisor" failed to properly supervise his subordinates and deprived James McNeal, Jr. of his right to be free from an unreasonable seizure of his person in violation of the Fourth Amendment.

This action is before the court on Defendant Pickens's motion to dismiss (Doc. 27). Specifically, Defendant Pickens argues that: (1) Plaintiffs James McNeal, III and Jaron McNeal should be dismissed as parties pursuant to this court's July 8, 2004 order; (2) he should be dismissed from this action because Plaintiffs' amended complaint fails to set forth a claim of liability against him; and (3) "Unidentified Defendant Supervisor" should be dismissed because that individual is not listed in the case caption and has not been served process. For the following reasons, Defendant Pickens's motion is granted in part, and denied in part.

### **I. STANDARD OF REVIEW**

A rule 12(b)(6) motion to dismiss will be granted only if it appears beyond a doubt that the plaintiff is unable to prove any set of facts entitling her to relief under her theory of recovery. Conley v. Gibson, 355 U.S. 41, 45-46, 2 L. Ed. 2d 80, 78 S. Ct. 99 (1957). "All well-pleaded facts, as distinguished from conclusory allegations, must be taken as true." Swanson v. Bixler, 750 F.2d 810, 813 (10th Cir. 1984) (citation omitted). The court must view all reasonable inferences in favor of the plaintiff, and the pleadings must be liberally construed. Id. (citation omitted). The issue in reviewing the sufficiency of a complaint is not whether the plaintiff will prevail, but

whether the plaintiff is entitled to offer evidence to support her claims. Scheuer v. Rhodes, 416 U.S. 232, 236, 40 L. Ed. 2d 90, 94 S. Ct. 1683 (1974), overruled on other grounds by Harlow v. Fitzgerald, 457 U.S. 800, 73 L. Ed. 2d 396, 102 S. Ct. 2727 (1982).

## **II. FACTUAL BACKGROUND**

On January 5, 2003, Defendants Praschak and Pickens, officers of the Kansas City, Missouri Police Department, followed the deceased, James McNeal, Jr., and two others riding in a sports utility vehicle in the midtown area of Kansas City, Missouri. Plaintiffs allege that without legal authority, justification or cause, Defendants Praschak and Pickens chased the sports utility vehicle into Kansas City, Kansas. Eventually, the vehicle stopped. The two passengers riding with James McNeal, Jr. left on foot because they were the subjects of outstanding warrants and did not want to be arrested. Plaintiffs further allege that James McNeal, Jr. remained in the vehicle and cooperated with the police officers. At some point, a shooting occurred and James McNeal, Jr. suffered two gun shot wounds. He died later that day. Plaintiffs assert that at no point did Defendants Praschak and Pickens activate their emergency lights or siren, turn on the video system in their police car, or contact officers of the Kansas City, Kansas Police Department for assistance. Plaintiff also claims that an “Unidentified Defendant Supervisor” was closely monitoring the situation, but failed to take adequate steps to ensure that James McNeal, Jr.’s injuries were treated promptly after he was shot.

## **III. DISCUSSION**

### **A. Dismissal of James McNeal’s Minor Children as Plaintiffs**

First, Defendant Pickens maintains that Plaintiffs’ amended complaint improperly names

Plaintiffs James McNeal, III and Jaron McNeal, the minor children of James McNeal, Jr., as parties plaintiff, citing the court's July 8, 2004 order for support. In that order, this court explained that the Tenth Circuit requires Plaintiffs to open an estate in § 1983 death cases and bring the action by the personal representative. See Berry v. Muskogee, 900 F.2d 1489, 1506-07 (10th Cir. 1990) (holding that the proper federal remedy in § 1983 death cases is "a survival action, brought by the estate of the deceased victim, in accord with § 1983's express statement that the liability is 'to the party injured'"). This court's order stated that "the proper party to bring this claim is the personal representative of the decedent's estate, not [the individual] Plaintiffs." While Plaintiffs' attorneys opened an estate of the decedent, the individuals James McNeal, III and Jaron McNeal are still named as plaintiffs in the amended complaint. Plaintiffs' attorneys challenge Defendant Pickens's argument by stating that James McNeal, III and Jaron McNeal are proper parties in this § 1983 lawsuit because they are potential beneficiaries and heirs-at-law. That assertion is in direct contravention of the court's July 8, 2004 order, which stated: "[a]gain, the court reminds Plaintiffs that these claims must be brought by a representative of the decedent's estate, not by Plaintiffs in their individual capacity as heirs-at-law." See Dohaish v. Tooley, 670 F.2d 934, 936 (10th Cir. 1982) (stating that a § 1983 action "does not accrue to a relative, even the father of the deceased"); Tomme v. City of Topeka, No. 89-2033-V, 1992 WL 81334, at \*3 (D. Kan. Mar. 4, 1992) (stating that "an heir at law may not bring a wrongful death action under section 1983 for the alleged infringement of the decedent's constitutional rights"). Accordingly, Josephine McNeal, as administrator of the estate of James McNeal, Jr., is the only proper plaintiff. The court concludes that Plaintiffs James McNeal, III and Jaron McNeal should be

dismissed from this lawsuit.

#### B. Dismissal of Defendant Pickens

Next, Defendant Pickens argues that he should be dismissed from this case because Plaintiff fails to state a claim against him. Although Plaintiff's amended complaint names him as a defendant in the caption, Defendant Pickens points out that the four counts contained in the amended complaint are against Officer Praschak (Counts I and II), the individual members of the Board of Police Commissioners (Count III), and an "Unidentified Defendant Supervisor" (Count IV). Plaintiff responds that Defendant Pickens is a potentially liable and indispensable party to this action and that his inclusion as a named defendant is supported by references to him in the "Parties" and "Facts" sections of the amended complaint. Plaintiff adds that the extent of Defendant Pickens's involvement will not be ascertained until discovery is complete. Moreover, Plaintiff asserts that Defendant Pickens filed an answer to their original complaint, and therefore, he is precluded from asserting this defense.

The court concludes that Plaintiff's amended complaint fails to state a claim against Defendant Pickens. Plaintiff's original complaint contained three counts that referred generally to "defendants." That complaint, however, has been superseded by Plaintiff's amended complaint and has no legal effect.<sup>1</sup> Hobdy v. United States, No. 90-4003-S, 1990 WL 203160, at \*2 (D. Kan. Nov. 9, 1990) (citing Int'l Controls Corp. v. Vesco, 556 F.2d 665, 668-69 (2d Cir. 1977)). As Defendant Pickens correctly observes, Plaintiff's amended complaint names specific defendants

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<sup>1</sup> On this basis, the court rejects Plaintiff's waiver of defense argument.

in the headings of all four counts: “Count I: Excessive Force by Defendant Praschak Cognizable Under [42] U.S.C. § 1983”; “Count II: Violation of Bodily Integrity By Defendant Prashack Cognizable Under 42 U.S.C. § 1983”; “Count III: Failure to Instruct, Supervise, Control, and Discipline Directed Against the Board of Police Commissioners Cognizable Under 42 U.S.C. § 1983”; and “Count IV: Supervisory Liability of Unidentified Defendant Supervisor Cognizable Under 42 U.S.C. § 1983.” Even though Plaintiff’s amended complaint incorporates by reference all previous paragraphs, including the “Parties” and “Facts Common to All Counts” sections, Plaintiff fails to make allegations sufficient to withstand Defendant Pickens’s motion to dismiss.

In the “Facts Common to All Counts” section of Plaintiff’s amended complaint, Plaintiff alleges that Defendants Pickens and Praschak chased James McNeal, Jr. and his passengers in a pursuit that eventually lead to James McNeal, Jr.’s death. In particular, it is alleged that Defendants Praschak and Pickens lacked the legal authority, justification or cause to pursue James McNeal, Jr.’s vehicle, failed to activate the emergency siren and video system on the police cars, and failed to contact officers from the Kansas City, Kansas Police Department. However, the specific allegations of Counts I through IV are not attributable to Defendant Pickens. Counts I and II allege Fourth Amendment violations against Defendant Prascak as a result of *his* unlawful shooting of James McNeal, Jr (emphasis added). Count III is directed at the policies and practices maintained by the Board of Police Commissioners of Kansas City, Missouri. Finally, Count IV is based on supervisor liability. The court will not create a cause of action against Defendant Pickens where one is not alleged. To the extent Plaintiff intended to state a claim for a constitutional violation against Defendant Pickens, the allegations of the amended complaint are

insufficient. Furthermore, Plaintiff has failed to establish that complete relief cannot be afforded in the absence of Defendant Pickens. Accordingly, Defendant Pickens is dismissed without prejudice.

### C. Dismissal of Unidentified Supervisor

Lastly, Defendant Pickens moves to dismiss “Unidentified Defendant Supervisor” named in Count IV of Plaintiff’s amended complaint because the “Unidentified Defendant Supervisor” is not listed in the case caption and has never been served with process. Although Defendant Pickens may not have standing to assert these arguments, the court addresses these issues, *sua sponte*, and determines that dismissal is not warranted on these grounds.

Fed R. Civ. P. 10(a) states that “[i]n the complaint the title of the action shall include the names of all the parties . . . .” Nevertheless, “a party not properly named in the caption of a complaint may still be properly before the court if the allegations in the body of the complaint make it plain the party is intended as a defendant.” Mitchell v. Maynard, 80 F.3d 1433, 1441 (10th Cir. 1996). Here, Count IV of Plaintiff’s amended complaint alleges a § 1983 violation against an “Unidentified Defendant Supervisor.” The mere fact that Plaintiff failed to include “Unidentified Defendant Supervisor” in the caption is not sufficient for dismissal.

Second, the court determines that “Unidentified Defendant Supervisor” may not be dismissed because of failure to serve process. Plaintiff maintains that on November 22, 2004, Defendant Pickens’s counsel agreed to accept service on behalf of all defendants. Plaintiff is incorrect. On November 22, 2004, Defendants Pickens’s and Praschak’s counsel entered an appearance pursuant to Fed. R. Civ. P. 4(d)(1) *only* on behalf of “the individually named board

members of the Kansas City Board of Police Commissioners” (emphasis added). Plaintiff also argues that “Unidentified Defendant Supervisor,” “as an employee of the Kansas City Police Department, has been served through notice to Lisa Morris and Dale Close in previous correspondence.” Plaintiff, however, fails to provide the court with any such documentation for that assertion. Moreover, correspondence to counsel does not satisfy the service of process requirement.

Defendant Pickens’s claim against “Unidentified Defendant Supervisor” implicates Fed. R. Civ. P. 4(m), which provides, in pertinent part, that “[i]f service of the summons and complaint is not made upon a defendant within 120 days after the filing of the complaint, the court, upon . . . its own initiative after notice to the plaintiff, shall dismiss the action without prejudice as to that defendant . . . .” Plaintiff filed the amended complaint on October 14, 2004. The 120-day time limit for service has not yet expired. The court advises Plaintiff’s attorneys, however, that if the 120-day time limit expires without effecting proper service on “Unidentified Defendant Supervisor,” the court will issue an order to show cause why that party should not be dismissed for failure to effect service within Fed. R. Civ. P. 4(m)’s time limit.

IT IS, THEREFORE, BY THE COURT ORDERED that Defendant Pickens’s motion to dismiss (Doc. 27) is granted in part, and denied in part. Defendant Pickens is dismissed without prejudice.

IT IS FURTHER ORDERED that Plaintiffs James McNeal, III and Jaron McNeal are dismissed as parties plaintiff.

Copies of this order shall be transmitted to counsel of record.



**IT IS SO ORDERED.**

Dated at Kansas City, Kansas, this 25th day of January 2005.

/s/ G.T. VanBebber  
G. Thomas VanBebber  
United States Senior District Judge